

Message Text

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PAGE 01 CAPE T 00382 151638Z
ACTION SS-25

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FM AMEMBASSY CAPE TOWN
TO SECSTATE WASHDC IMMEDIATE 5827
INFO USMISSION USUN NEW YORK IMMEDIATE
AMEMBASSY LONDON

C O N F I D E N T I A L CAPE TOWN 0382

EXDIS

E.O. 11652: GDS
TAGS: PFOR, SF, WA
SUBJ: POINTS FOR DEMARCHE ON NAMIBIA

1. BRITISH AMBASSADOR HAS SHOWN ME OUTLINE OF POINTS
WHICH MIGHT BE USED IN JOINT APPROACH TO SAG ON NAMIBIA.

2. I HAVE NO PROBLEM WITH PROPOSED POINTS EXCEPT THE
THIRD ONE ON WHICH I WOULD LIKE TO MAKE A SUGGESTION.
THE CONCLUSION IN THE SECOND SENTENCE THAT "THE INTERIM
GOVERNMENT NOW BEING CONSIDERED BY THE TURNHALLE CONFERENCE
DOES NOT MEET THE STANDARDS OF INTERNATIONAL ACCEPTANCE"
IS ACCURATE AND USEFUL TO REITERATE. BUT THE INTENT
OF THE NEXT CLAUSE ("A SETTLEMENT WHICH WOULD PROCEED
FROM THE INTERIM GOVERNMENT CANNOT OBTAIN INTERNATIONAL
ACCEPTANCE") IS NOT CLEAR AND SUBJECT TO VARIOUS
INTERPRETATIONS. ONE WAY TO READ IT IS THAT ANY FINAL
SETTLEMENT WORKED OUT EXCLUSIVELY BY THE TURNHALLE-
CREATED INTERIM GOVERNMENT WOULD BE AS UNACCEPTABLE
AS THE TURNHALLE ITSELF. WITH THIS I AGREE. BUT THE
CLAUSE MIGHT ALSO BE READ TO MEAN THAT ANY SETTLEMENT IN
WHICH THE INTERIM GOVERNMENT IS INVOLVED WOULD ALSO BE
UNACCEPTABLE. THIS WOULD PRECLUDE REACHING A SOLUTION
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THAT MIGHT COMBINE THE INTERIM GOVERNMENT WITH INCORPORATION
OF THE CONDITIONS LAID DOWN IN UNSC RESOLUTION 385 IN
DETERMINING WHAT THE FINAL GOVERNMENT WOULD BE. IS THIS
OUR INTENTION? IF IT IS, THERE IS STRONG RISK OF VORSTER
DECIDING THAT IT IS UNPRODUCTIVE TO NEGOTIATE. VORSTER
WILL HAVE VERY SERIOUS DIFFICULTIES IN SWA AND DOMESTICALLY
IN SCRAPPING THE TURNHALLE COMPLETELY AT THIS STAGE. IF

IT IS NOT THE INTENTION, THEN THE CLAUSE SHOULD BE
REFRASED TO PROVIDE THE FLEXIBILITY DESIRED. THIS COULD
BE ACHIEVED BY CHANGING THE PRESENT FORMULATION IN ONE
OF TWO WAYS:

A) ADD WORD "EXCLUSIVELY" AFTER "PROCEED" IN THE
PRESENT FORMULATION; OR

B) REPLACE THE CLAUSE WITH: "...AND ONLY A FINAL
SETTLEMENT WHICH INCORPORATES (OR ALTERNATIVELY "WHICH
IS BASED UPON") THE CONDITIONS OF THE SECURITY COUNCIL
RESOLUTION 385 CAN OBTAIN INTERNATIONAL ACCEPTANCE."

3. BRITISH AMBASSADOR SAID HE WAS UNCLEAR ABOUT
MECHANICS FOR MAKING DEMARCHE ALTHOUGH HE THOUGHT
THAT US, UK, FRANCE, FRG AND CANADA WERE UNDER
CONSIDERATION. HE HAD RECOMMENDED THAT GROUP BE EXPANDED
TO INCLUDE ALL EEC COUNTRIES AS FOLLOWUP TO DEMARCHE
THEY HAD RECENTLY MADE. BROADER BASE MAY HAVE ADVANTAGES,
BUT I THINK IN TERMS OF IMPACT ON SAG IT WOULD HAVE MORE
EFFECT IF MADE BY THOSE COUNTRIES WITH RECOGNIZED CLOUT
HERE: US, UK, FRANCE AND FRG.

4. I UNDERSTAND THAT PIK BOTH INDICATED TO SCHAUFFLE
THAT BRAND FOURIE WOULD BE GIVING ME A COPY OF SAG REPLY
TO EEC DEMARCHE. HE HAS NOT DONE THIS. BRITISH
AMBASSADOR HAS FURNISHED COPY WHICH IS BEING FORWARDED
VIA SEPARATE CABLE. BOWDLER

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